

# From Chicago to Chandigarh: A Comparative Analysis

Bob Lieberman October, 2011

## The view from my window



## Nicholas Cage considerations

### **Favorite Nicholas Cage Movie**



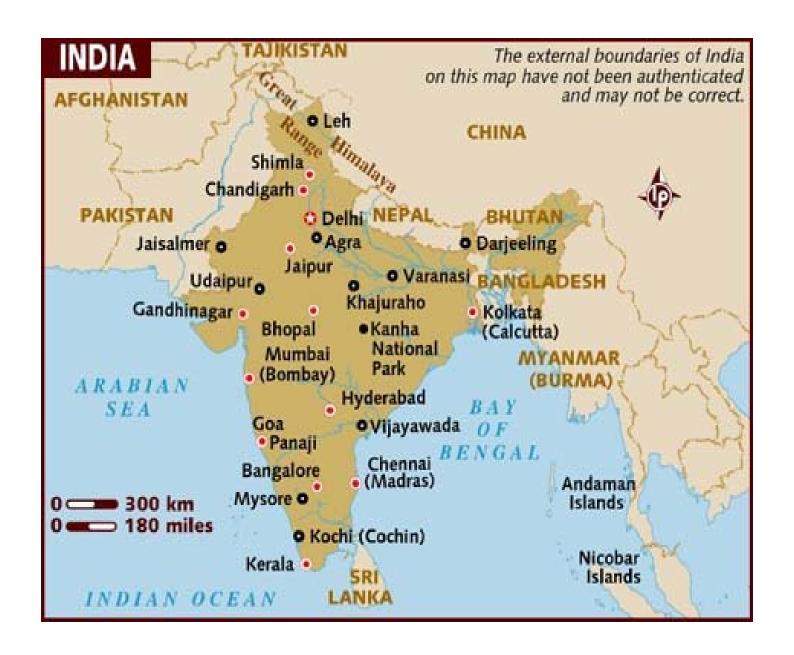
### Least Favorite Nicholas Cage Movie



## Decades pass, nothing happens Weeks pass, decades happen



V. I. Lenin 1918



### Key regulatory and operational entities in Indian Power Sector

#### Department of Atomic Energy

 Administrative authority over Nuclear Power Corporation (centrally owned nuclear plants)

#### Ministry of Power

- Administrative authority over centrally owned thermal, hydro generation and POWERGRID
- Administers Elec Act of 2003, Energy Conservation Act 2001

#### Central Electricity Authority

- Statutory agency that advises the MOP on electricity policy matters

### Central Electricity Regulatory Commission (CERC)

- Regulates tariffs of central generators
- Issues licenses to TX licensee and elec trader
- Determines tariffs for inter-state TX
- Sets and enforces grid standards
- Advisor to central govt

### State Electricity Regulatory Commissions

- Regulates tariffs on state owned, privately owned, or intrastate G, T & D
- In reality, limited control and SEBs are still active in policy setting

#### Generation

#### Centrally Owned Generation

 National Thermal Power Corp (NTPC), Nuclear Power
 Corporation (NPC), National
 Hydro Power Corp (NHPC)

### State Owned Generators – (e.g., MAH State Power Generating

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### Private generators (e.g., Reliance, Tata)

### Transmission (TX)

#### POWERGRID CORP

- Centrally owned company that plans and builds TX lines that cross state boundaries and supply power from central generators
- Responsible for establishing regional and natl power grids

### National Power System Desk (NPSD)

 Currently operates regional exchange

### Regional Load Despatch Centers - 5 (RLDC's)

- Owned by POWERGRID
- Monitor grid operations and coordinate dispatch with the SLDC

### State Owned TX

(e.g., Maharashtra TX Co)

#### National Load Despatch Center (NLDC)

 In future will operate regional exchange

#### State Load Despatch Centers - 34 (SLDC)

- owned by state transmission utilities (STU), or State Electricity Boards (SEB)
- Coordinates dispatch with RLDCs

### Sub-Load Despatch Centers -51 (Sub-LDC)

- Group or district level

#### Distribution

#### State Electricity Boards

- Previously, were the vertically owned state utility
- Current ownership & involvement in tariff setting varies by state.
- In Maharashtra, SEB owns G, T&D corporations

### State owned Distribution Companies

(e.g., Maharashtra State Distribution Co.)

Private Distribution
Companies or joint
state/private owned
(e.g., North Delhi Power Limited)

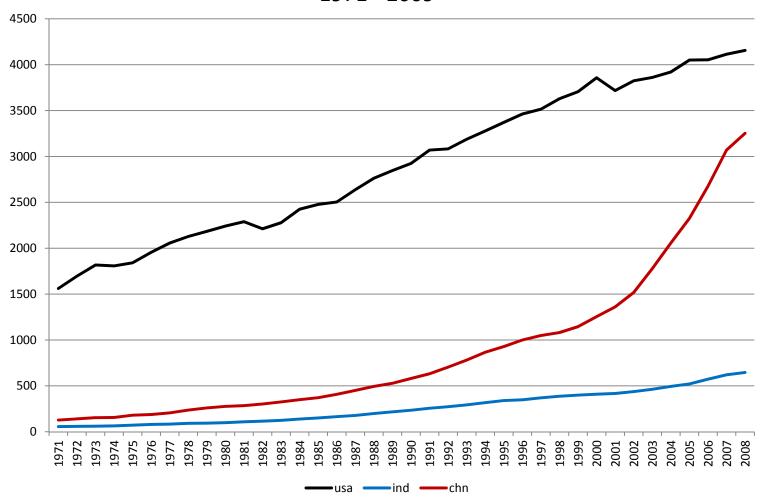
## Facts and forecasts

	More or less current	2030 Base Case	2030 abatement case
Population	1.1 billion	1.5 billion	1.5 billion
Rate of GDP growth	8%	7.5%	7.5%
Electricity Consumption	700 TWh	3,870 TWh	2,910 TWh
Generating Capacity	150 GW	760 GW	640 GW
Carbon Emissions	1.6 billion	5.7 billion	3.1 billion

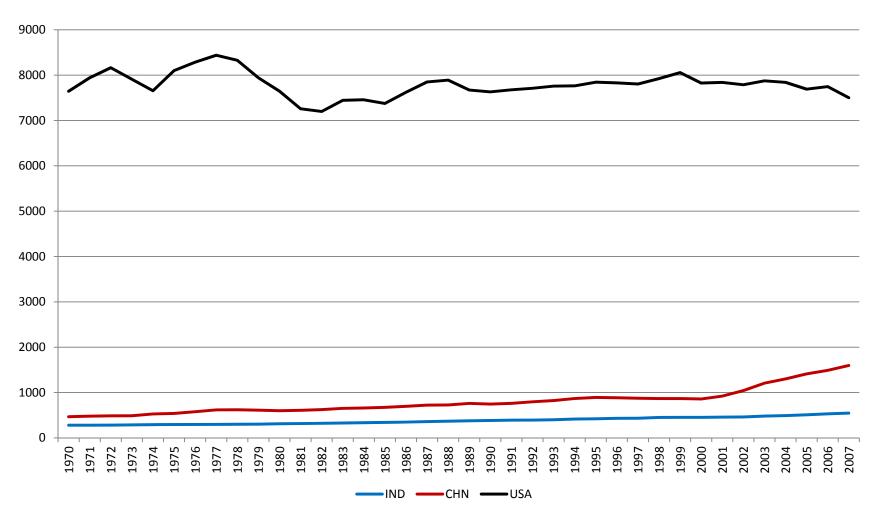
## **Basic Facts**

	India	Illinois
Residential Prices	.06622 cents per kwh	.12 per kwh
Per Capita Income	\$1,200	\$23,000
Per Capita Electricity Consumption	700 kwh/year	4,600 kwh/year
Per Household Electricity Consumption	1200 kwh/year	10,000 kwh/year
Saturation of Air Conditioning	.05	1.0

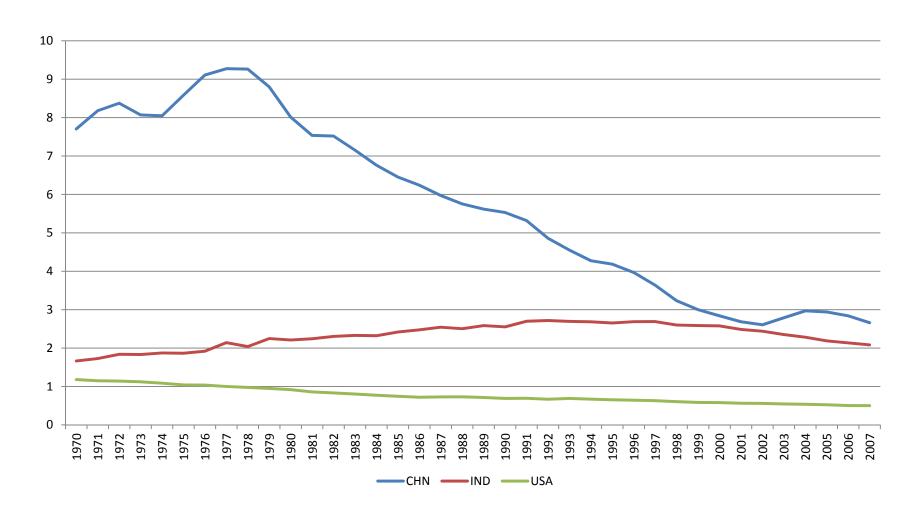
Total GWh Produced India, China and US 1971 - 2009



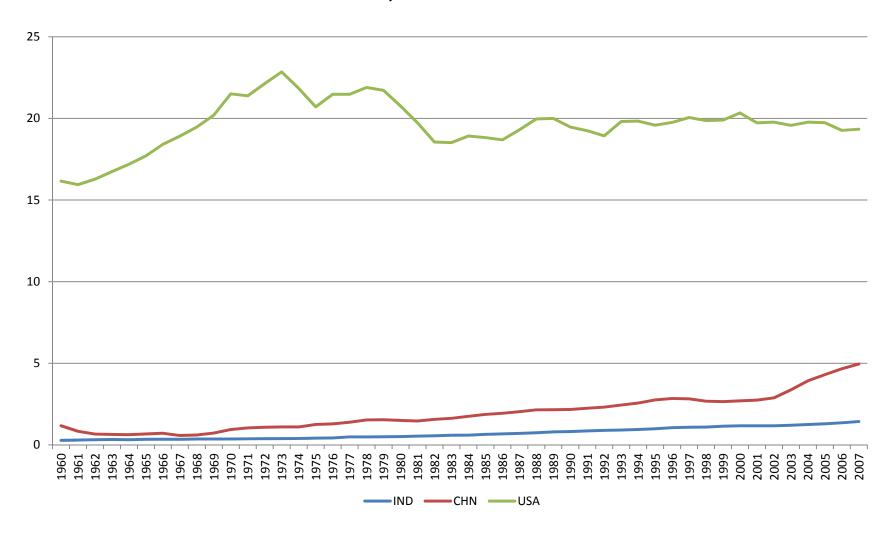
## Electricity Use per capita India, China and US



## Carbon tons/\$ GDP China, India and US

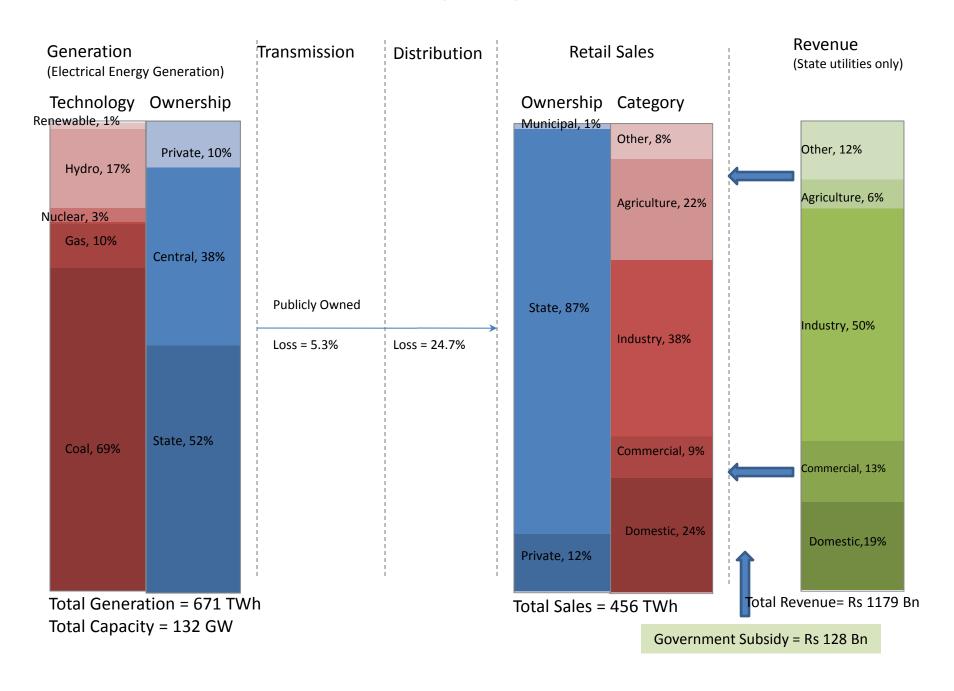


## Carbon tons per capita India, China and US



### Indian Power Sector (2007)

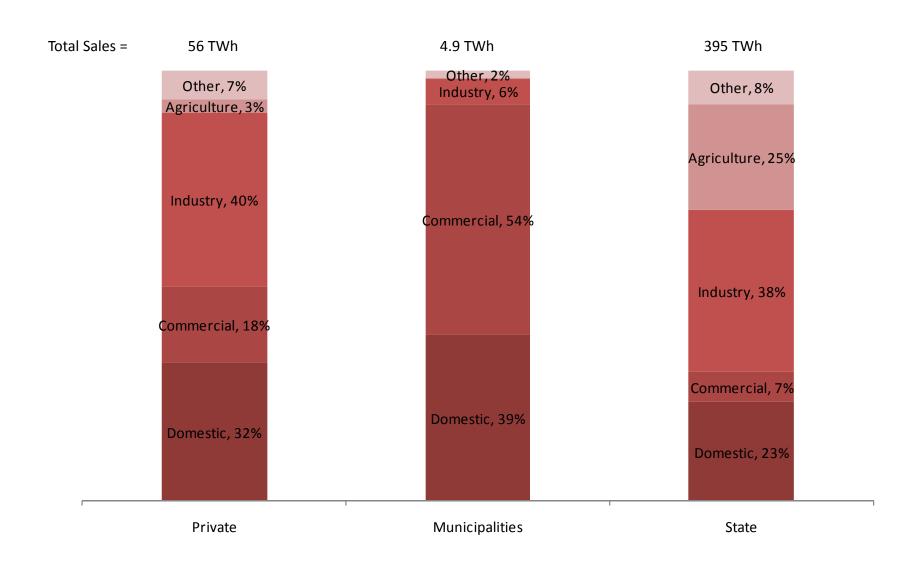




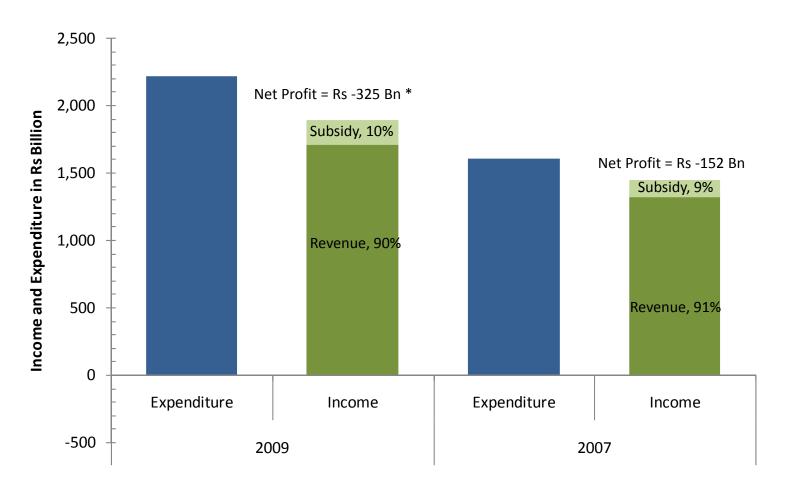
## Income and Expenditure of State Utilities

	2007	2008	2009
Total Expenditure (Rs Cr)	159,941	183,604	221,267
Total income (excluding subsidy) Rs Cr	131,905	149,532	170,381
Subsidy Received (Rs Cr)	12,836	16,472	18,388
Tax (Rs Cr)	-143	166	-301
Net Profit (after tax and subsidy) Rs Cr	-15,200	-17,600	-32,498

## Sales by Category and by Ownership (2007)



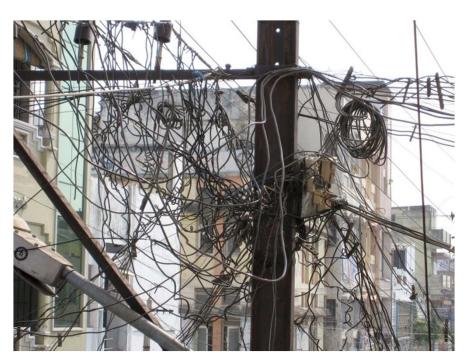
### Income, Expenditure and Profits of State Utilities



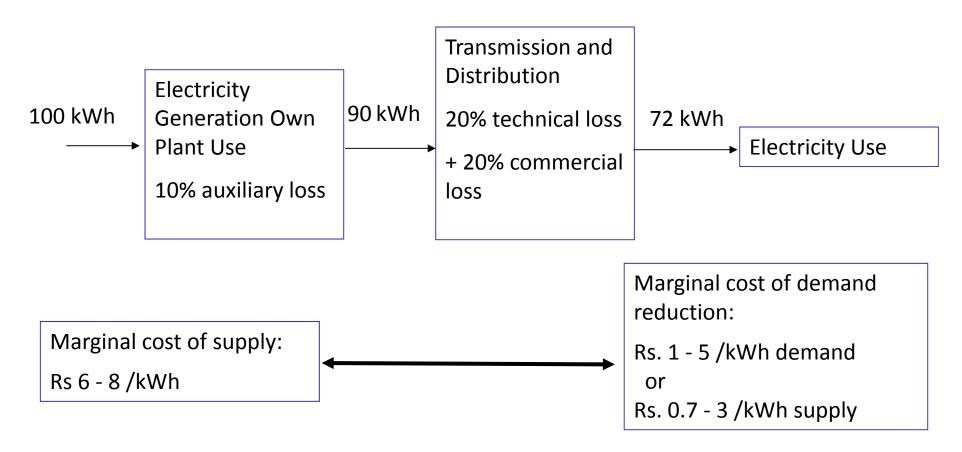
<sup>\*</sup> Note that 2009 was the national election year. Therefore, one might expect increase in the quantum of expensive power purchase in that year, which might have made the state utilities worse off.

## India's power sector: the challenge and opportunity

- Daily power outages
- Impedes productivity
- High business costs for selfgenerated power
- Half the population has no access to electricity
- Huge payback from investments in efficiency



## Return on Investment: Typical India Values



Efficient Use: Lower cost and shorter construction lead time than new supply



## Cost of conserved energy is less than the cost of energy from new power plants

and successful energy efficiency initiative will result in lower bills for customers, lower operating costs for utilities, and lower environmental costs.

☐This concept is used by governments and regulators in other countries to make resource choices.

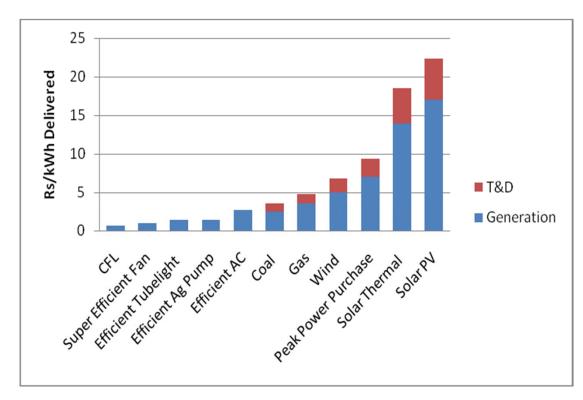
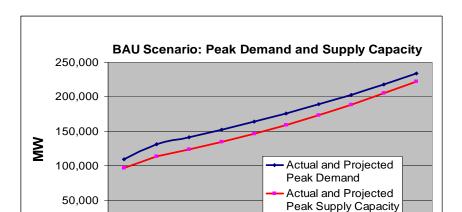


Figure 1. Comparing Energy Efficiency with New Supply Side Options

Note: Incremental cost estimates for energy efficiency options are based on typical retail price differences for efficient versus inefficient products, and apply to new purchase decisions and not retrofits. The numbers presented are only indicative. For retrofits, CCE is higher; however, in most instances it is lower than Rs 4/kWh.

## **BAU Scenario 1: Invest in supply**

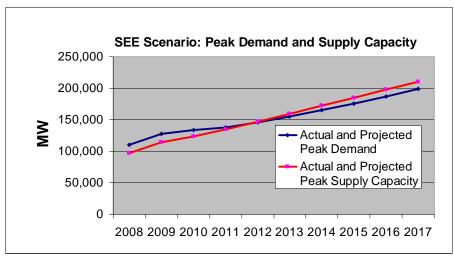
## capacity, but shortage continues



2008 2009 2010 2011 2012 2013 2014 2015 2016 2017

### **EE Scenario 2: Invest in efficiency,** eliminate shortage by 2016 – plus bonus

...



Scenario	BAU Scenario	EE Scenario
2017	6% Deficit	2% Surplus
Capex (2009-2017)	Rs. 382 thousand crores	Rs. 378 thousand crores (incl. efficiency options)
Efficiency Options		Lighting, fans, refrigerators, motors, agricultural pumping

## **Similarities**

### Illinois

- Little or no serious public planning
- Disinclination to charge customers for infrastructure upgrades
- Primacy of holding companies
- Complex federalist structure of governance
- Restructuring efforts hampered by Enron
- Skewed income distributions
- Don't want to pay the extra cost for clean resources
- Most repeated line from regulators: "We don't have the legal authority"

### India

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## **Another Similarity**

Former Karnataka chief minister BS Yeddyurappa



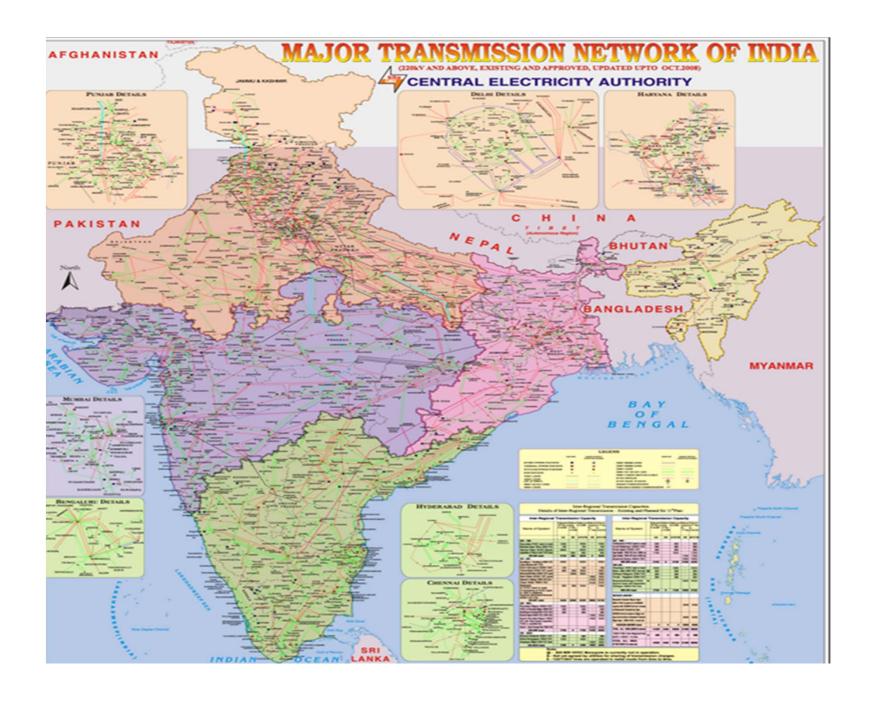
Former Governor Rod Blagojevich



## Differences

- Illinois
  - Over-capacity
  - Everyone is served
  - Financial health of the system
  - Reliability is socialized

- India
  - Generation shortages
  - 50% of population currently unserved
  - Distribution utilities effectively bankrupt
  - Reliability is privatized



### Transmission (TX)

### Distribution

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Forum of Indian Regulators: Statutory body consisting of chairs of SERCS; convened by CERC

Government of India Planning Commission: Formulates 5 year plans to raise living standards

### Ministry of New and Renewable Energy

Facilitate RD&D of RE

Department of Atomic Energy: Administrative authority over NPC

Other Ministries: Petroleum and Natural Gas; Environment and Forests; Coal

#### POWERGRID CORP

- Central government owned TX company
- Plans and builds TX lines that cross states and connect to central generators
- Establishes regional and natl power grids
- Owns regional dispatch centers

### Bureau of Energy Efficiency

 Statutory authority to standards; key agency to promote DSM

### (Central government owned financing institutions)

- 1. Rural Electrification Corporation Limited
- Finance and promote rural elect projects; Finances SEBs, state govts, coops; net worth of \$1B
- 2. Power Finance Corporation
- Provides financing for projects that span power sector (efficiency, generation, grid modernization)
- Working with MOP and CEA to finance 4000 MW projects

### Indian Renewable Energy Development Agency (IREDA)

- Administered by MNRE
- Non-banking financial institution
- Provides term loans for RE and EE projects

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### **ENERGY SECURITY:**

- Average Power Demand- Supply gap of 12%, peak gap of 16.7%!!
- •Rate of economic growth is 9% p.a.while power sector growth is 5-6%.
- •This, when 412 million Indians have NO access to electricity.
- •India imports 78% of oil requirement. Will rise to 90% by 2030.
- •53% of power produced from coal, which will not last beyond 2040/50
- Nuclear will play a marginal role. (10% of total by 2030)
- Renewable Energy, Energy Efficiency and Conservation are key.





