# Successful Restructuring: The Way Forward

Mark Bennett
Senior Manager of Policy
Electric Power Supply Association
Restructuring and the Wholesale Market
Springfield, IL
December 10, 2003



### Fundamental Challenges

- RTO Development Shift to Independent Grid Management and Operation
- Recognize Link Between Reliability and Markets
- Adopt Wholesale Power Market Platform
- Reconcile Regulatory Price Adjustments with Market Price Outcomes
- Prevent Affiliate Transactions from Undermining Markets
- Restore Confidence with Effective Price Reporting
- Promote Investment in Transmission Infrastructure

### RTO Development: An Update

- NE-RTO filing
  - ► ISO-NE filing to be recognized as NE-RTO (10/31/03)
- New England Standard Market Design
  - FERC approved Market Rule 1, disallowed AMP-type mitigation in unconstrained areas
  - Market successfully implemented on March 1, 2003
- SeTrans
  - $\triangleright$  Motion for declaratory order approved (10/10/02)
  - $\triangleright$  Filing was expected by end of the year
  - > Participating utilities abandoned effort on December 2
- RTO West stage II filing approved (9/18/02)
- WestConnect motion for declaratory order approved (10/10/02)
- Western Interconnect, LLC filing (9/30/03)

### RTO Development (Cont.)

- PJM-MISO integration ongoing joint and common market effort
- MISO
  - FERC approved tariff withdrawal (10/29/03)
  - ➤ MISO developing timeline to move forward on market implementation with "Reliability Charter"
  - MISO to file progress reports in response to FERC guidance
- State regulatory actions
  - Virginia legislation bars state utilities from joining an RTO until July, 2004
  - Kentucky commission creates obstacles to AEP asset transfer

### Link Between Reliability and Market Development

- Commission requires RTOs to have (1)
   exclusive authority over short-term reliability;
   and (2) operational authority over all
   transmission facilities
- Well functioning markets promote reliability
  - > FERC supports control area consolidation (MISO orders: 2/24/03 and 10/29/03)
  - Need to coordinate development of reliability and business practice standards (NERC and NAESB)
  - >Improve communication and data exchange

## Link Between Reliability and Market Development (Cont.)

- Reliability title in energy legislation
  - > FERC given authority over standards development
    - FERC may certify new Energy Reliability
      Organization
  - Proposed standards must be "just, reasonable, not overly discriminatory or preferential"
  - > "Due weight" to technical expertise but FERC retains full authority over "the effect of a standard on competition"

#### Adopt Wholesale Power Market Platform

- Single Network Access Tariff Same terms and conditions for all users
- Congestion Management Locational Marginal Pricing
  - > Efficient and transparent price signals
- Financial Transmission Rights (FTRs)
- Spot Markets Day-Ahead and Real-Time
- Independent Grid Management and Operation
- Market Monitoring and Mitigation
  - Must reconcile "just and reasonable" regulatory standards with legitimate price volatility
  - Regulatory interventions distort price signals, discourage investment and impede demand response
- Resource Adequacy
- Regional State Committees (RSCs)

## Regulatory Price Adjustments and Market Price Outcomes

- \$1,000 Bid Cap
- Automated Mitigation Procedures (AMP)
- RMR contracts
- Peaking Unit Safe Harbor (PUSH)
- Local Market Power Mitigation Procedures
- FERC looking at greater standardization

# Affiliate Transactions Must Not Undermine Competitive Markets

- Moving competitive generation into rate base
  - Cinergy
    - ✓ What is effect on competition of asset transfers?
  - Ameren
    - ✓ What is effect on competition of asset transfers?
- Affiliate Purchases
  - > Entergy
    - ✓ Use of fair, transparent competitive bidding process
  - Southern
    - ✓ Impact of affiliate awards on competition

### Effective Price Reporting

- Policy Statement creates a safe harbor for reporting when the following minimum standards are met:
  - >Index publishers
    - ✓ Code of conduct and confidentiality
    - ✓ Completeness
    - ✓ Data verification, error correction and monitoring
    - √Verifiability
    - ✓ Accessibility

### Effective Price Reporting Cont.

- > Data providers
  - ✓ Code of conduct
  - ✓ Source of data
  - ✓ Data reported
  - ✓ Error resolution process
  - ✓ Data retention and review
- EPSA has asked for clarification from the Commission on some ambiguities under the Policy Statement.
- FERC surveying 300 market participants on data reporting.

#### Investment in Transmission Infrastructure

- Designed to promote RTO membership and efficient infrastructure investment
  - Need to support a regional planning process
  - Need to provide incentives for infrastructure investment that relieves congestion

#### Questions?



Mark Bennett
Senior Manager of Policy
Electric Power Supply Association
1401 New York Ave., NW
11th Floor
Washington, DC 20005

Telephone: (202) 628-8200

Fax: (202) 628-8260

E-mail: <a href="mailto:mbennett@epsa.org">mbennett@epsa.org</a>

Website: www.epsa.org

